



MFF Post-2020: Migration & Security

**Asylum and Migration Fund
Integrated Border Management Fund
Internal Security Fund**

AMIF-ISF Committee

3 July 2018



Commission
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ASYLUM and MIGRATION



INTEGRATED BORDER MANAGEMENT



INTERNAL SECURITY



Part I

1. MFF overall context
2. Commission proposals for IBMF/BMVI, AMF and ISF

Coffee break 11.00-11.30

Part II

1. Commission proposal for Common Provisions Regulation
2. Closing remarks



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In billion euro, current prices



**I. SINGLE MARKET,
INNOVATION AND DIGITAL**
€187.4

- 1 Research and Innovation
- 2 European Strategic Investments
- 3 Single Market
- 4 Space



**II. COHESION AND
VALUES**
€442.4

- 5 Regional Development and Cohesion
- 6 Economic and Monetary Union
- 7 Investing in People,
Social Cohesion and Values



**III. NATURAL RESOURCES
AND ENVIRONMENT**
€378.9

- 8 Agriculture and Maritime Policy
- 9 Environment and Climate Action



**IV. MIGRATION AND
BORDER MANAGEMENT**
€34.9

- 10 Migration
- 11 Border Management



**V. SECURITY
AND DEFENCE**
€27.5

- 12 Security
- 13 Defence
- 14 Crisis Response



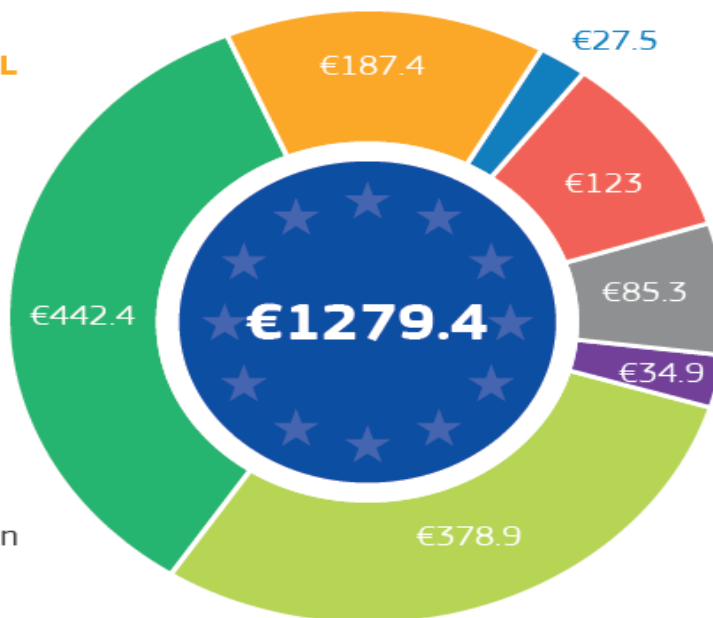
**VI. NEIGHBOURHOOD
AND THE WORLD**
€123

- 15 External Action
- 16 Pre-Accession Assistance



**VII. EUROPEAN PUBLIC
ADMINISTRATION**
€85.3

- 17 European Public Administration





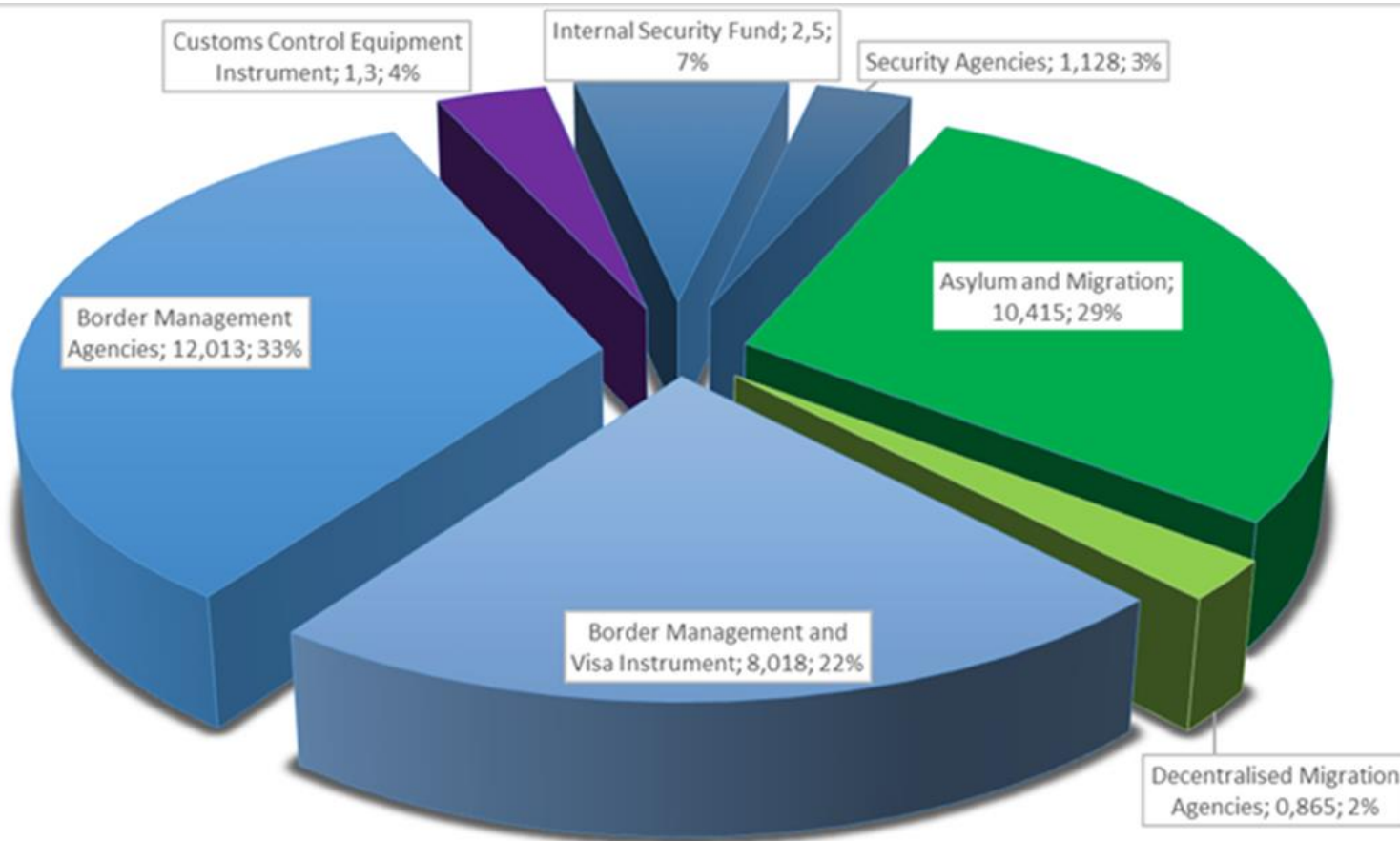
Commission proposals adopted

- » *Asylum and Migration Fund on 12 June 2018.*
- » *Integrated Border Management Fund with two Instruments, the Border Management and Visa Instrument and the Customs Control Equipment Instrument, on 12 June 2018.*
- » *Internal Security Fund on 13 June 2018.*
- » *Target timing for concluding negotiations late May 2019.*
- » *This would give enough time for programming and setting up administrative systems so as to start implementing on 1 January 2021.*



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Next MFF proposal: EUR 36.2 billion



A strong focus on migration and protecting the external borders of the Union:

- The **EU budget for the management of external borders, migration and asylum** will be significantly **reinforced**, overall, reaching **€34.9 billion including agencies**, compared to €13 billion for the period 2014-2020.

Reinforced security:

- Internal Security Fund increased from **€1.2 billion** to **€2.5 billion** (+ agencies €1.2 billion);

Synergies and complementarities with other Funds

- *Long-term integration support is provided through Cohesion Policy funds*
- *Synergies with customs authorities by creating the Integrated Border Management Fund, covering border management, visas and custom control equipment*
- *Increased synergies with Funds such as the Justice programme, Erasmus+, EAFRD, EMFF, Digital Europe, Rights and Values programme, Horizon Europe, Creative Europe, SRSP, the Customs programme and the Space programme*

Synergies and complementarities with other Funds

- *Increased complementarity with the external instruments (NDICI, IPA III) covering a range of actions: e.g. root causes of migration, biometric databases which are instrumental for the readmission agreements, capacity building of police and border authorities etc.*
- *Examples of actions under the HA Funds: implementation of readmission agreements and reintegration of returnees in third countries; actions preventing irregular migration i.e. information campaigns, tracking of flows and routes; operational cross-border cooperation; joint operations; capacity building of third countries to protect their own borders through training.*



Integrated Border Management Fund

Border Management and Visa Instrument

COM(2018) 473

Customs Control Equipment Instrument

COM(2018) 474

Integrated Border Management Fund

- *IBMF → facilitating and ensuring uniformity between border and customs control to make external borders stronger*
- *Border Management and Visa Instrument → border management equipment for the control of persons*
- *Customs Control Equipment Instrument → customs authorities' equipment for the control of goods at external borders (air, sea, land, postal)*



The scope of BMVI:

- 1) *supporting European integrated border management*
- 2) *supporting the common visa policy*

The scope of the CCEI:

- 1) *Supporting the customs authorities to protect the Union and to ensure safety and security*
- 2) *Actions: purchase, maintenance and upgrade of customs control equipment*

BMVI - Scope of support

- *Equipment (boats, helicopters) and training to support Member States Border and Coast Guards*
- *Finance IT systems and their interoperability*
- *Modernise the common visa policy*



Relation between BMVI and EBCG-A

- The **European Border and Coast Guard** is composed of the EBCG Agency and Member States' authorities responsible for border management
- The **EBCG Agency** will have its **own budget** for financing activities and the development of its own capabilities (staffing and equipment) to support Member States facing challenges at the borders
- The **BMVI will support** border management equipment and training of Member States, i.e. **national components of the EBCG**, to allow them to fulfil their own national responsibilities in protecting the EU border and Schengen area but also to contribute to the EBCG Agency operations

Relation between BMVI and eu-LISA

- *IT systems:*
 - *Relevant EU Agencies (especially eu-LISA) will develop central IT systems*
 - *BMVI will help Member States to develop national components of IT systems that need to be interoperable with central systems*



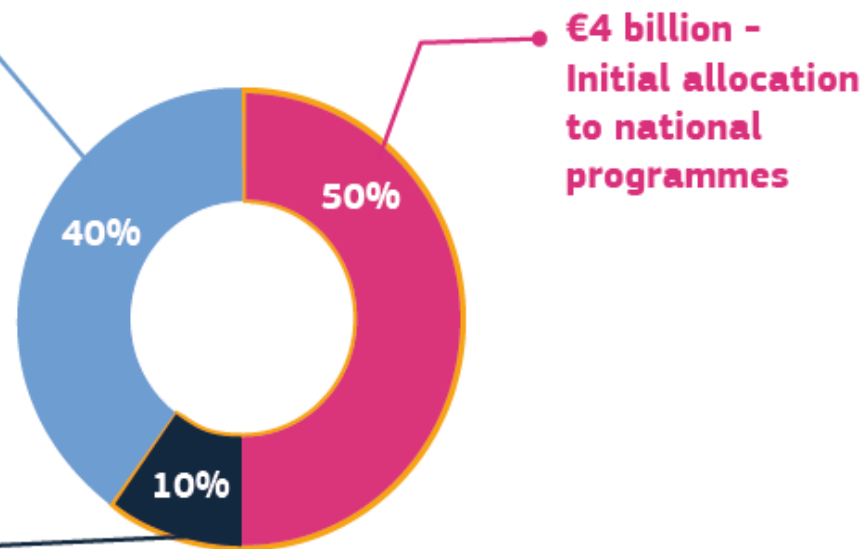
BMVI budget

€3.2 billion - New thematic facility:

Under the thematic facility, funding will be provided periodically to Member States to support EU-level action and to respond to urgent needs.

€0.8 billion - Mid-term allocation to national programmes:

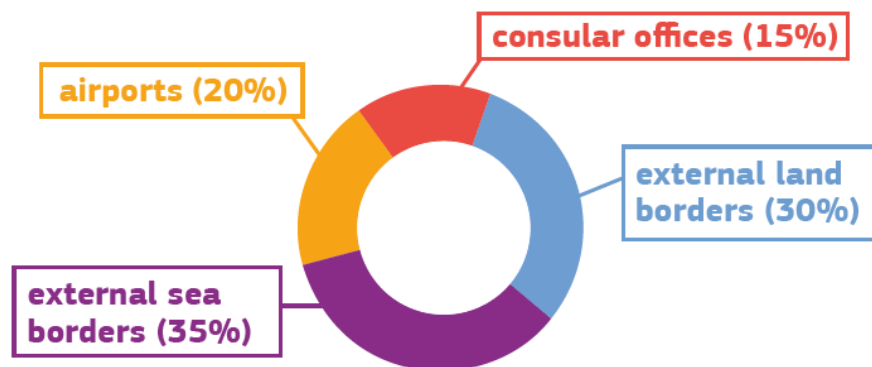
Instead of allocating all funding at the beginning in 2021, 10% of the total fund will be made available to Member States in 2024, based on updated statistical Eurostat data.



Source: European Commission

BMVI Distribution key

- **Supporting Member States:** €4.8 billion in long-term funding to support Member States border and visa policy. Each Member State will receive a fixed sum of €5 million with the remainder distributed based on the workload, pressure and threat level at external land borders (30%), external sea borders (35%), airports (20%) and consular offices (15%);



Source: European Commission

Sources: MS, EUROSTAT and the Commission
(various data currently missing for some Member States)



Asylum and Migration Fund

COM(2018) 471

Asylum and Migration Fund (AMF)

Scope:

- 1) Strengthening the Common European Asylum System*
- 2) Supporting legal migration to the Member States and early integration*
- 3) Countering irregular migration through e.g. returns and increased cooperation with third countries*



AMF - Scope of support



- *Top ups incentivising resettlements and transfers of applicants for international protection*
- *Voluntary and forced returns (incl. training, return monitoring)*
- *Improve processing of asylum applications to make them quicker and of higher quality*

- *Incentives for early integration measures at local and regional level*



AMF Scope of support Integration

- » Proposed delineation between ESF+ and AMF is similar to today
- » Emphasis is on a coherent approach to integration starting from reception to long-term integration of the TCN
- » Integration more visible in ESF+: specific objective, TCN included as a target group
- » Same rules for beneficiaries: CPR

AMF Scope of support Integration

- » **ESF+** will focus on long-term socio-economic integration of TCN (e.g. access to labour market, reducing poverty, promoting social inclusion and health, combating discrimination etc.).
- » **AMF** will focus on early integration measures linked to the reception (support tailored to the specific needs of the TCN, language training, civic orientation courses, one-stop shops etc.) + development of national integration strategies and capacity building of MS

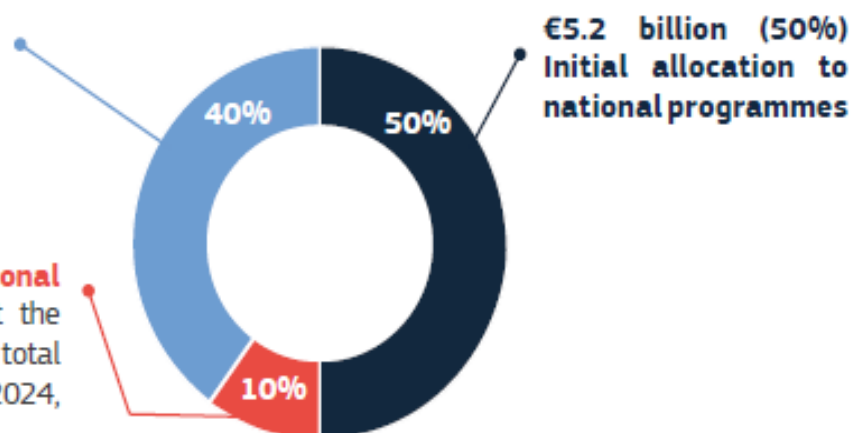
AMF Budget

€4.2 billion (40%) New thematic facility:

Under the thematic facility, funding will be provided periodically to Member States to provide targeted support, assist in EU-level action and respond to urgent needs.

€1 billion (10%) Mid-term allocation to national programmes:

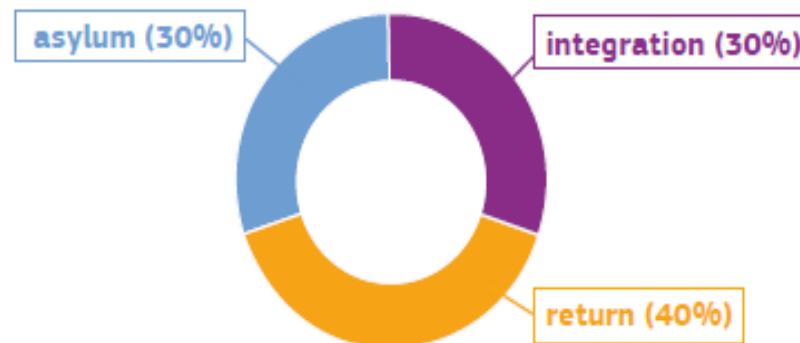
Instead of allocating all funding at the beginning of the financial period in 2021, 10% of the total fund will be made available to Member States in 2024, taking into account of new or additional pressures.



Source: European Commission

AMF Distribution key

- **Supporting Member States:** €6.3 billion in long-term funding to support Member States in managing migration, reflecting their needs. Each Member State will receive a fixed sum of €5 million with the remainder distributed based on an assessment of the pressures faced and taking into account proportions in the area of asylum (30%), legal migration and integration (30%) and return (40%).



Source: European Commission

Source EUROSTAT.

AMF Distribution key

Asylum (30% weighting)

- 30% for the number of persons having an international protection status (refugees, subsidiary protection, temporary protection)
- 60% for first time asylum applications
- 10% for resettlement

AMF Distribution key

Legal migration and integration (30% weighting)

- 40% number of legally residing TCN in a MS
- 60% number of TCN who have obtained a first residence permit (not counted: seasonal workers, students, volunteers, researchers, etc.)

AMF Distribution key

Legal migration and integration (30% weighting)

- 40% number of legally residing TCN in a MS
- 60% number of TCN who have obtained a first residence permit (not counted: seasonal workers, students, volunteers, researchers, etc.)

AMF Distribution key

Irregular migration and return (40% weighting)

- 50% number of return decisions
- 50% number of effective returns



Internal Security Fund

COM(2018) 472

Internal Security Fund (ISF)

- *Policy objective: to contribute to ensuring a **high level of security** in the Union in particular by **tackling terrorism** and **radicalisation**, **serious and organised crime** and **cybercrime** as well as by assisting and protecting **victims** of crime*
- *To be achieved through the following specific objectives:*
 1. *Increase the exchange of information*
 2. *Intensify cross-border joint operations*
 3. *Strengthen capabilities to combat and prevent crime*



ISF – scope of support

- Increase the exchange of information
 - EU *acquis* on security
 - IT systems and networks, including interoperability and data quality
 - Active use of information exchange tools, systems and databases
- Intensify cross-border joint operations
 - Joint investigation teams, joint patrols, especially in the context of EMPACT actions
 - Coordination and cooperation between MS, with Union networks and Agencies

ISF – scope of support (2)

- Strengthen capabilities to combat and prevent crime
 - Training activities
 - Take-up of new technologies
 - Awareness raising and communication activities
 - Equipment (max 15% of Member States programme allocation)

ISF – non-eligible actions

- Maintenance of public order at national level
- Purchase or maintenance of standard equipment, standard means of transport or standard facilities
- Military or defence related measures
- Equipment of which at least one of the purposes is customs control
- Coercive equipment, including weapons, ammunition, explosives and riot sticks, except for training
- Informant rewards and flash money

ISF – budget

➤ EUR 2.5 billion in total in 2021-2027

**€1.25 billion –
Initial allocation
to national
programmes**



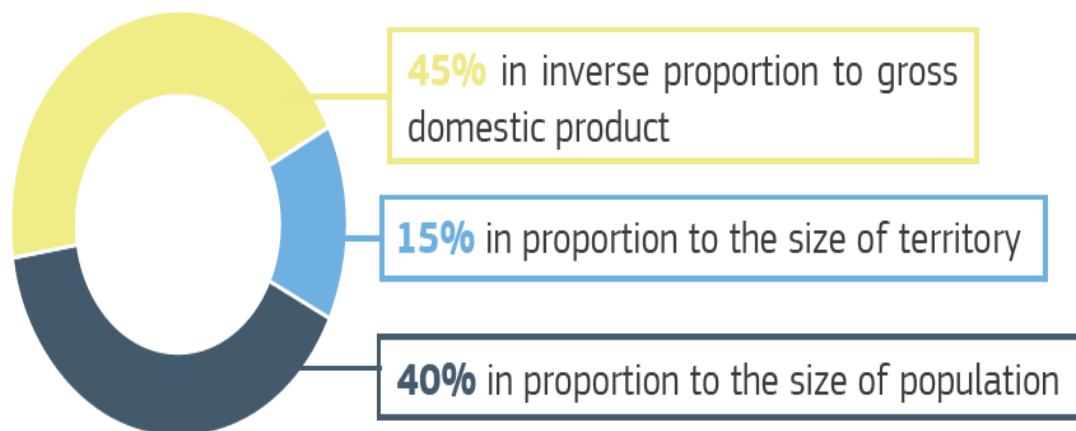
€1 billion – New thematic facility: Allocated periodically, these funds will support targeted actions by Member States and allow for a rapid response to immediate security challenges or emergencies;

€250 million – Mid-term allocation to national programmes: Instead of allocating all funding at the beginning of 2021, 10% of the total fund will be made available to Member States in 2024.

Source: European Commission

ISF – allocation key

Each Member State will receive a one-time fixed amount of €5 million to ensure a critical mass at the start of the programming period, plus an amount varying according to a distribution key weighted on the following criteria:



Source: EUROSTAT statistics



Proposed improvements in the new Funds

Proposed improvements in the new Funds

- Increased level of funding
- Increased flexibility
- Steering of funding
- Stronger emphasis on cooperation with the relevant Agencies in programming and implementation
- Possibility to use operating support
- Actions eligible for higher co-financing (90%)
- Specific actions in all Funds; national Specific Actions
- Emergency assistance

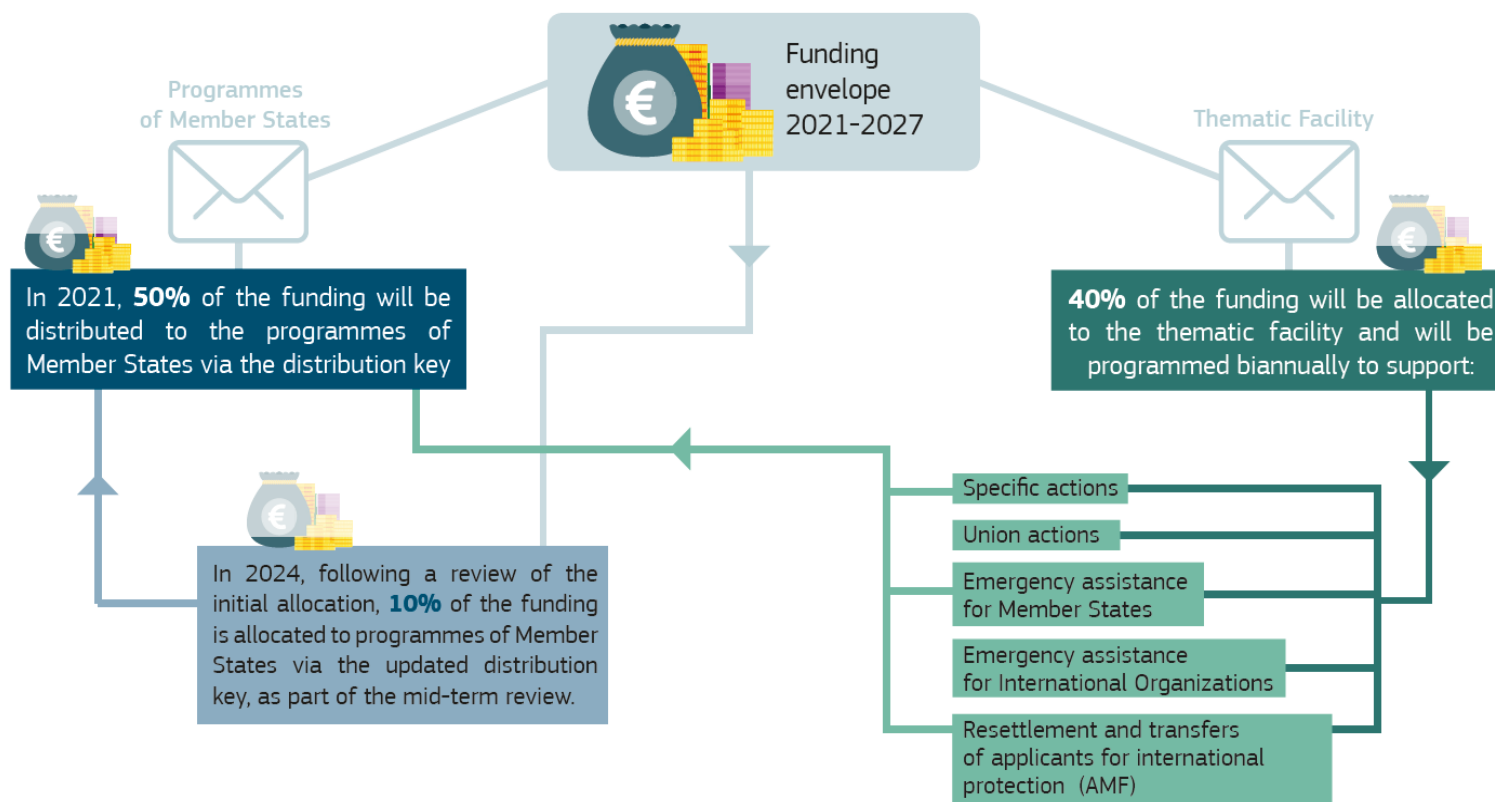
Allocation key

- Spring 2020: provisional calculation of MS allocations
AMF and BMVI: data of 2017-2019
ISF: data of 2019
- MTR:
AMF and BMVI: data of 2021-2023
ISF: data of 2023



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Budget



Thematic Facility

Why do we propose it?

To be able to respond to migration and security challenges as they happen

To provide top-ups to MS programmes and targeted support in real-time

To ensure flexible use of shared and direct management modes

Thematic Facility (2)

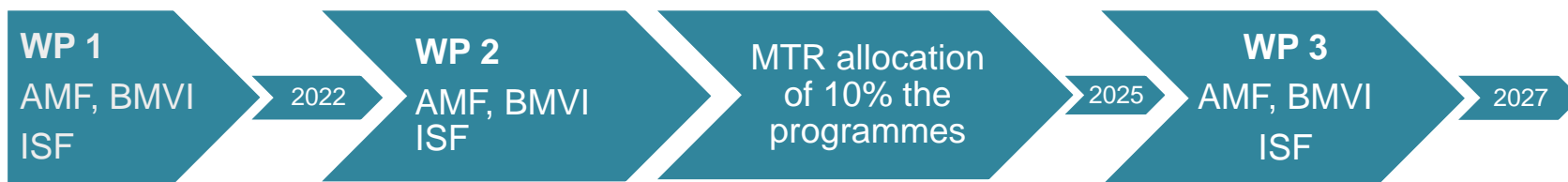
- » Funding will resemble the current division between the shared and direct management
- » It will consist of:
 - shared management (SM): specific actions (national or transnational) and EMAS for MS
 - direct management (DM): Union Actions and EMAS for IOs
- » Current funds: 76% of available funding is implemented through SM (national programmes) and 24% through DM and IM (indirect management)
- » Flexibility to cater for fund specific needs



Thematic Facility (3)

- » The Commission will be able to distribute funding to national programmes via specific actions in the following ways:
- as targeted support to MS facing high migratory pressures or security threats
 - following the results of pledging by Member States based on a call from the Commission
 - using the distribution key from the legal basis to allocate funding to all Member States (e.g. no emerging needs are identified)
 - following a technical assessment of the Commission of the needs of or threats and pressure on one or more Member States (e.g. EASO, EBCGA and EUROPOL)

Thematic Facility (programming)



Emergency assistance depending on needs





Common Provisions Regulation

COM(2018) 375

Common Provisions Regulation

- 1. Scope of application**
- 2. Programming**
- 3. Monitoring, reporting and evaluation**
- 4. Financial management**
- 5. Management and control system**
- 6. Next steps**

Scope

Implementation rules 7 Funds (with diverse budgets) delivered through shared management

Title I	Scope, definitions, principles (shared mgt, partnership)
Title II	Partnership agreement, enabling conditions, indicators
Title III	Programming, technical assistance
Title IV	Monitoring, evaluation, visibility, transmission of data
Title V	Forms of Union contribution and forms of support, eligibility
Title VI	Management and control (responsibilities, authorities and their functions, audit and control)
Title VII	Financial management, accounts, financial corrections, decommitment

Article 1

1. This Regulation lays down:

- a) **financial rules** for ERDF, ESF+, **AMF, ISF, BMVI**;
- b) common provisions applicable to the ERDF, the ESF+, the CF and the EMFF.

3. Art. 4 and 10 [**policy objectives, transfers to InvestEU**] , Chapter III of Title II [**sound economic governance**], Chapter II of Title III [**territorial development**], and Title VIII [**financial framework**] **shall not apply** to AMF, ISF and BMVI.

1.Scope of application

2.Programming

3.Monitoring, reporting and evaluation

4.Financial management

5.Management and control system

6.Next steps



Partnership

- Public authorities, social partners, bodies representing civil society, regional and local authorities...
- Partners should be those relevant in view of the planned use of the Funds
- COM Delegated Regulation 240/2014 will continue to apply (new for HOME funds): involvement of partners in partnership agreement and programme preparation, monitoring committee, monitoring and evaluation, conflict of interest...

Partnership agreement

- One per MS covering all 7 funds
- Picture at the beginning of the period, no updates
- Slimmed down (coordination and complementarity between programmes, justification for policy choices)
- Template in annex II to CPR

Programming

- Three programmes (AMF, ISF and BMVI)
- Art.16-19 CPR and Art 12 (BMVI and ISF Reg.)/Art.13 (AMF Reg.), template in annex VI of CPR

➤ **Horizontal conditions** are set out in CPR

- 'enabling conditions' e.g. public procurement, Charter of Fundamental Rights
- Fulfilment criteria are set in the annex to CPR
- When preparing a programme, the MS shall assess whether the enabling conditions are fulfilled; not fulfilled - payment applications cannot be submitted to the COM except for projects that contribute to the fulfilment of the corresponding enabling condition.

➤ **Policy related conditions** are set out in the AMF/ISF/BMVI Regulations e.g.:

- (BMVI/ISF/AMF) priority to implementation of Schengen evaluations or EU Asylum Agency recommendations (in case of AMF)
- (all) MS using operating support shall comply with the Union acquis on borders and visas/asylum and return/security



Mid-Term Review

- Takes place in 2024, funding available in 2025;
- A top-up of 10% for the national programmes, consisting of an **update of the distribution key**
- Condition: **financial performance** i.e. in order to receive additional funding, Member States should have declared at least 10% of the initial financial envelope

1.Scope of application

2.Programming

3.Monitoring, reporting and evaluation

4.Financial management

5.Management and control system

6.Next steps



Monitoring committee

- Balanced composition (MS authorities/partners)
- List of members + documents + rules of procedures published on a website
- Functions of the MC are listed (examine/approve)
- COM in advisory capacity
- COM may request to be consulted on the draft criteria for selection of projects before their submission to the MC

Data transmission

More frequent transmission of structured data (every two months) on:

- **financial progress** (amounts contracted and expenditure declared by beneficiaries)

Categories of intervention → annex VI to AMF/ISF/BMVI Regulations

- output and result **indicators**

Indicators → annex VIII to AMF/ISF/BMVI Regulations

Financial reporting on aggregated data → **categories of intervention**

Example: BMVI – Specific objective EIBM

002	Border surveillance - air assets
003	Border surveillance - land assets
004	Border surveillance - maritime assets
005	Border surveillance - automated border surveillance systems
006	Border surveillance - other measures

» **AIR → APR**

» **Review meeting** COM – MS twice during the programming period

Evaluation

- **Mid-term:** done by Managing Authority by 31/03/2024 and COM by 31/12/2024
- **Retrospective:** done by Managing Authority by 30/06/2029 and by COM by 31/12/2031

1.Scope of application

2.Programming

3.Monitoring, reporting and evaluation

4.Financial management

5.Management and control system

6.Next steps

What's new

- » **Pre-financing** has been reduced (annual payment of 0.5% of the total support from the Fund)
- » Clearance of the pre-financing at the end of the programming period
- » **Interim payment** requests to the COM up to four times a year
- » Eligible expenditure

Payment applications in a calendar year



Accounting year



Payment applications

- » Include cumulative amounts, no details per projects, 10% retention
- » COM applies the co-financing rate fixed in the programme to the total eligible expenditure/public contribution

Co-financing per project may vary during the period, but at the end the contribution from the Fund to a SO shall not exceed any of the following:

- (a) the public contribution declared in payment applications
- (b) support from the Fund paid to beneficiaries
- (c) the amount requested by the Member State

- » DDL for payment: 60 days

- SCO: COM-MS (Art 88); MS-beneficiary (Art 48)
- Art 48: obligatory use of SCOs for projects up to 200.000 EUR of total cost
- TA for MS proportional to implementation (flat rate of 6%)
- "Financing not linked to costs" (= based on conditions or results)

1.Scope of application

2.Programming

3.Monitoring, reporting and evaluation

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5.Management and control system

6.Next steps

- Continuation of MCS (no designation; early system audit for new bodies)
- Simplification for reporting on RA controls
- More proportionate approach to audits and reliance on the national systems
- IT system for exchanges of information between beneficiaries and MA (01/01/2023)

RA controls – management verifications

The MA shall verify that:

- a) products/services have been delivered
- b) project complies with applicable law, the programme and the conditions for support
- c) for costs actually incurred: the amount claimed by the beneficiaries has been paid and that beneficiaries have separate accounting records for transactions relating to the project

for SCO: the conditions for reimbursement of expenditure to the beneficiary have been met

Risk based:

- » **Administrative verifications** of beneficiaries payment claims
- » **On the spot** verifications of projects

to be completed before the submission of accounts

Audit

- COM shall limit its audits to review of the AA work, if it has concluded that AA opinion is reliable (and taking into account the MS participation to EPPO)
- Limitations as for the frequency of audits per project
- COM audits shall be carried out up to 3 years following the acceptance of accounts
- COM preliminary audit findings and audit reports to be transmitted within 3 months

'Enhanced proportionate arrangements'

Simpler requirements for well-functioning programmes

When COM confirmed in the AAR for 2 consecutive years that:

- the MCS of the programme functions effectively and
- the total error rate below 2%

MS may apply the arrangements i.e.

- COM audit work limited to review of AA's work at level of AA only
- Management verifications according to the national procedures
- No system audits and audit of projects with reduced statistical sample

1.Scope of application

2.Programming

3.Monitoring, reporting and evaluation

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5.Management and control system

6.Next steps

- European Parliament: REGI committee
- **Council: Structural Measures Working Party**
- Please liaise with EU Funds coordination bodies in your MS to ensure that your input on the CPR is taken into account



Closing remarks

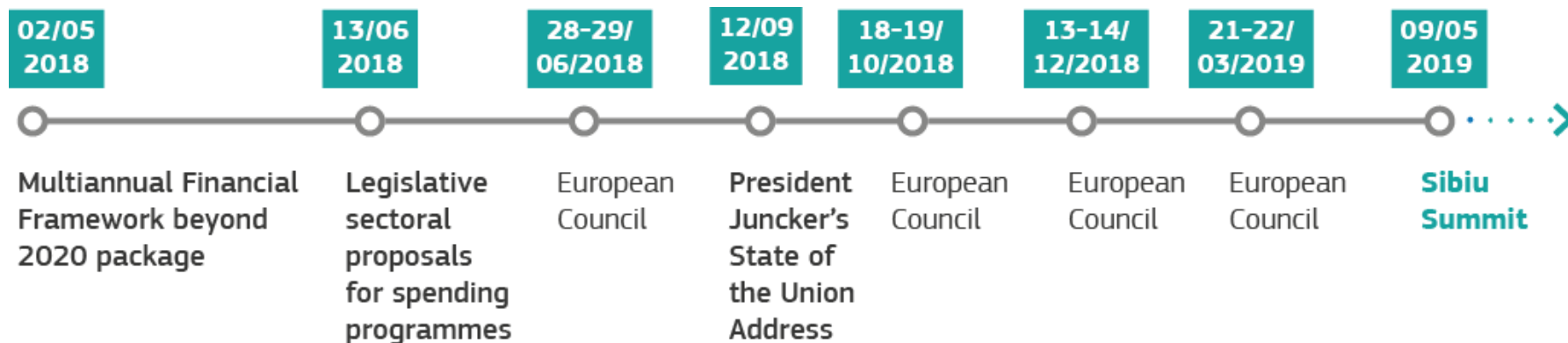
HOME proposals – next steps

- Presentations of HOME proposals linked to visits in Member States in 2nd half of 2018.
- Council - Presentations in **Ad Hoc Working Party JHA Financial Instruments** (CCEI in Customs Union Group), will meet in COMIX format when appropriate; will assist and report to COREPER II (financial and horizontal issues will be discussed in ad-hoc WP MFF).
- Parliament – working arrangements still pending, ISF will be in LIBE, while BMVI and AMF are still open, CCEI in IMCO.



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NEXT STEPS – OVERALL MFF POST-2020 OF 2/5/2018



Thank you for your attention!